LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 6805 NOTE PREPARED: Feb 1, 2006
BILL NUMBER: SB 300 BILL AMENDED: Jan 31, 2006

SUBJECT: Victim's Compensation Fund.

FIRST AUTHOR: Sen. Long BILL STATUS: 2nd Reading - 1st House

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

X DEDICATED FEDERAL

Summary of Legislation: (Amended) This bill defines "bodily injury" and specifies that the term includes emotional trauma only if the trauma stems directly from the impairment of a physical condition, a visible injury, or physical pain. The bill provides that compensation to a victim of a violent crime may not be paid to a person who profited from the criminal act or who was intoxicated at the time of the crime and contributed to the commission of an unrelated felony, unless the person was the victim of a sex crime or a crime of domestic or family violence. It permits only one claimant per victim to receive benefits. It also authorizes the Division of Victim Services to award benefits for an injury resulting from criminal use of a motor vehicle only after an information or indictment is filed, and does not permit an award in any case until records are available and the criminal investigation is concluded.

The bill provides that certain information relating to the victim of a crime is confidential. The bill also makes the reimbursement rate for medical services provided as the result of bodily injury equal to the reimbursement rate for services under the Indiana Comprehensive Health Insurance Association (ICHIA), and clarifies that the ICHIA rate does not apply to the reimbursement of forensic and evidence-gathering services provided to the victim of a sex crime. It defines "forensic and evidence-gathering services" and replaces references to "emergency services," "hospital emergency services," and "emergency hospital services" with "forensic and evidence-gathering services".

The bill also permits reimbursement for burial expenses up to \$4,000 and for mental health care up to \$2,000. The bill requires documentation of certain expenses before a benefit may be awarded. The bill also prohibits an attorney who represents a crime victim at a hearing held by the Division from charging a contingency fee of more than 10% or being paid directly by the Division. It permits an attorney who obtains a civil judgment

on which the state has a lien for the provision of victim services to receive attorney's fees of not more than 15% of the amount received by the state. It also makes other changes and conforming amendments. The bill repeals an obsolete provision relating to attorney's fees.

Effective Date: July 1, 2006.

<u>Explanation of State Expenditures:</u> (Revised) *Summary*: This bill would reduce overall workload for the Indiana Criminal Justice Institute (ICJI) through clarification of current practice in the statute and, as a result, reducing the number of appeals from denied applications made to the Institute.

The bill would reduce expenditures for the ICJI through: disallowing payment to more than one claimant per victim; requiring submission of documentation prior to an award of funds; disallowing reimbursement to a victim or claimant should either the victim or claimant's net worth be over \$200,000; requiring a prosecuting attorney to file an information or indictment alleging the commission of a crime prior to reimbursement of a claim which involved a motor vehicle; disallowing a claimant from being reimbursed by the ICJI for vacation, sick, and personal leave; and allowing the ICJI to deduct money from an award that has already been reimbursed by Medicare or Medicaid.

The bill would increase expenditures for the ICJI through increasing the total amount allowed awarded for "actual expenses" from \$1,000 to \$2,000 per approved application.

The bill requires the ICJI to reimburse persons for out-of-pocket losses at an amount equal to the amount of reimbursement payable under the Indiana Comprehensive Health Insurance Association (ICHIA). The ICHIA reimbursement rates are unknown. Increases or decreases in expenditures pertaining to reimbursement are unknown as a result.

Background Information -

Statute Clarification: The ICJI reports that a number of the provisions of this bill would provide clarification in statute pertaining to current practice and as a result reduce the number of appeals for denied applications, resulting in a reduction of workload for the ICJI.

Awarding Benefits to One or More Claimants: The bill disallows a benefit to more than one claimant per victim. The ICJI reports that it previously awarded claims to all eligible claimants who submitted applications per victim. Under current law, a claimant may be awarded a maximum of \$15,000. This provision of the bill would reduce expenditures for the ICJI. Actual reductions in expenditures are dependent on the number of additional claimants awarded benefits per victim and the amount of benefits for which they would currently be eligible.

Funeral Expenses: The bill changes a "shall" provision to a "may" provision in regards to payment of reasonable expenses for funeral, burial, or cremation. The ICJI reports that it would continue to pay \$4,000 per funeral for documented expenses, which is its current policy.

Documentation: The bill requires that documentation be submitted prior to an award for funeral, burial, or cremation expenses. Should documentation not be available in cases that previously would have been awarded money, expenditures would be reduced.

Benefits for Claimants or Victims with a Net Worth over \$200,000: The bill amends current statute and disallows a claimant (current law states victim) from being awarded benefits if the victim or claimant (current law states victim) had a net worth of greater than \$200,000 at the time the crime was committed. For example, a parent with a net worth exceeding \$200,000 may no longer submit a claim if their child who is under the age of 18, the victim, has a net worth of \$0. The ICJI would experience a reduction in expenditures under the requirements of the bill. Actual reductions in expenditures are dependent on the number of claimants or victims submitting applications with a net worth over \$200,000 that would previously have been awarded reimbursement and the amount for which they would have been awarded.

(Revised) *Motor Vehicle Crime Requirements*: The bill disallows the ICJI from awarding compensation, if the crime involved a motor vehicle, until an information or indictment alleging the commission of a crime has been filed by a prosecuting attorney. The ICJI reports that it currently pays claims regardless of whether or not an information or indictment has been filed by a prosecuting attorney. As proposed, expenditures for the ICJI would decrease. Actual reductions in expenditures are dependent on the number of claims for which a prosecuting attorney does not file an information or indictment that would currently be reimbursed by the ICJI, and the amount of each claim which would have been reimbursed.

(Revised) *ICHIA Reimbursement Rates*: The bill requires the ICJI to reimburse persons for out-of-pocket losses at an amount equal to the amount of reimbursement payable under ICHIA. The ICHIA reimbursement rates are unknown. Increases or decreases in expenditures pertaining to reimbursement are unknown as a result.

The ICHIA reports that it currently maintains a contract with Anthem for reimbursement rates and with an administrative service to review claims. The ICJI would be required to maintain these contracts as well. Costs for the contracts are unknown; however, the ICJI reports that administrative dollars are available to fund them.

Increases in Money Awarded for Actual Expenses: The bill increases the award for "actual expenses" from \$1,000 to \$2,000. This provision would increase expenditures for the ICJI. Actual increases are dependent on the number of claims submitted with "actual expenses" topping \$1,000; awards could be increased by up to \$1,000 per approved application.

Deduction of Medicaid and Medicare Benefits: The bill allows the ICJI to deduct money from an award amount that has already been reimbursed by Medicaid or Medicare. The ICJI reports that instances occur where both Medicaid or Medicare and the ICJI are billed. As proposed, either the ICJI or Medicaid/Medicare would experience a reduction in expenditures. Actual reductions are dependent on the number of claims submitted to the ICJI and Medicaid or Medicare and the amount of each claim.

(Revised) *Reimbursement for Vacation, Sick, and Personal Leave*: The bill disallows a claimant from being reimbursed for any paid or otherwise compensated vacation, sick, and personal leave. The ICJI reports that under the current program structure, claimants and victims request reimbursement for days (vacation, sick, and personal) for which they are already being paid by their employer. As proposed, the ICJI would experience a reduction in expenditures. Actual reductions are dependent on the number of claimants and victims who apply for reimbursement for vacation, sick, and personal leave and the number of days for which they currently would be reimbursed but under the provisions of this bill would not.

Explanation of State Revenues:

Explanation of Local Expenditures:

Explanation of Local Revenues:

State Agencies Affected: Indiana Criminal Justice Institute; Office of Medicaid Policy and Planning.

Local Agencies Affected:

<u>Information Sources:</u> Sylvia Miller, Indiana Criminal Justice Institute.

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